| 115TH CONGRESS<br>2D SESSION | <b>S.</b> |  |
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|                              |           |  |

To amend the Public Health Service Act to establish limitations on costsharing for out-of-network services, to prohibit balance billing for such services, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

| Mrs | SHAHEEN (for he     | rself, Mrs. | McC   | ASKILL | , Ms | . Bai        | DWIN          | , and | l Ms.  | Has   |
|-----|---------------------|-------------|-------|--------|------|--------------|---------------|-------|--------|-------|
|     | SAN) introduced the | e following | bill; | which  | was  | ${\rm read}$ | ${\rm twice}$ | and   | referr | ed to |
|     | the Committee on    |             |       |        | _    |              |               |       |        |       |

## A BILL

- To amend the Public Health Service Act to establish limitations on cost-sharing for out-of-network services, to prohibit balance billing for such services, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Reducing Costs for
- 5 Out-of-Network Services Act of 2018".

| 1  | SEC. 2. LIMITATIONS ON COST-SHARING FOR OUT-OF-NET-           |
|----|---|
| 2  | WORK SERVICES.  |
| 3  | (a) In General.—Subpart II of part A of title                 |
| 4  | XXVII of the Public Health Service Act (42 U.S.C.             |
| 5  | 300gg-11 et seq.) is amended by adding at the end the         |
| 6  | following:  |
| 7  | "SEC. 2729. LIMITATIONS ON COST-SHARING FOR OUT-OF-           |
| 8  | NETWORK SERVICES.   |
| 9  | "(a) Health Insurance Issuer Requirement.—                    |
| 10 | A health insurance issuer offering individual health insur-   |
| 11 | ance coverage that offers benefits with respect to a health   |
| 12 | care service provided in a State by a participating provider  |
| 13 | shall ensure that the cost-sharing requirement with re-       |
| 14 | spect to such service provided in the State by a nonpartici-  |
| 15 | pating provider does not exceed the rate selected by the      |
| 16 | applicable State authority under subsection $(c)(1)$ for such |
| 17 | service.  |
| 18 | "(b) Limitation on Charges by Health Care                     |
| 19 | Providers.—   |
| 20 | "(1) In general.—A health care provider may                   |
| 21 | not charge a patient for health care services in ex-          |
| 22 | cess of the following:  |
| 23 | "(A) In the case of a patient who is en-                      |
| 24 | rolled in individual health insurance coverage                |
| 25 | that does not provide out-of-network benefits                 |
| 26 | for a given service, the health care provider may             |

| 1  | charge such patient no more than the rate se      |
|----|---|
| 2  | lected by the applicable State authority under    |
| 3  | subsection $(c)(1)$ .                             |
| 4  | "(B) In the case of a patient enrolled in         |
| 5  | individual health insurance coverage that pro-    |
| 6  | vides out-of-network benefits for a given service |
| 7  | the health care provider may charge such pa-      |
| 8  | tient no more than—                               |
| 9  | "(i) the rate selected by the applicable          |
| 10 | State authority under subsection (c)(1)           |
| 11 | minus   |
| 12 | "(ii) the sum of—                                 |
| 13 | "(I) the payment made to the                      |
| 14 | health care provider pursuant to such             |
| 15 | coverage; and                                     |
| 16 | "(II) the out-of-network cost                     |
| 17 | sharing amount required under such                |
| 18 | coverage.   |
| 19 | "(C) In the case of an uninsured indi-            |
| 20 | vidual, the health care provider may charge       |
| 21 | such patient no more than the lower of—           |
| 22 | "(i) the rate selected by the applicable          |
| 23 | State authority under subsection $(c)(2)$ ; or    |
|    |   |

| 1  | "(ii) the rate otherwise allowed to be                 |
|----|--|
| 2  | charged to such an individual for such a               |
| 3  | service under State law.                               |
| 4  | "(2) Enforcement.—A health care provider               |
| 5  | that violates the requirement under paragraph (1)      |
| 6  | shall be subject to the same civil monetary penalties  |
| 7  | described in paragraph (1) of section 922(f), includ-  |
| 8  | ing the provisions described in paragraph (2) of such  |
| 9  | section, as a person who commits a violation de-       |
| 10 | scribed in paragraph (1) of such section.              |
| 11 | "(c) Rate.—  |
| 12 | "(1) Individuals enrolled in individual                |
| 13 | HEALTH INSURANCE COVERAGE.—An applicable               |
| 14 | State authority shall select for the State as applica- |
| 15 | ble for purposes of subsection (a) and subpara-        |
| 16 | graphs (A) and (B) of subsection (b)(1) one of the     |
| 17 | following as a maximum rate for health care services   |
| 18 | for individuals enrolled in individual health insur-   |
| 19 | ance coverage:   |
| 20 | "(A) 125 percent (or, in a case described              |
| 21 | in paragraph (3) and at the discretion of the          |
| 22 | applicable State authority, 200 percent) of the        |
| 23 | allowed charges determined for the item or             |
| 24 | service under the original Medicare fee-for-serv-      |
|    |  |

| 1  | ice program under parts A and B of title XVIII         |
|----|--|
| 2  | of the Social Security Act.                            |
| 3  | "(B) 80 percent of the usual, customary,               |
| 4  | and reasonable charge for the service, as deter-       |
| 5  | mined by a database of usual, customary, and           |
| 6  | reasonable charges chosen by the applicable            |
| 7  | State authority and approved as appropriate by         |
| 8  | the Secretary.   |
| 9  | "(C) 100 percent of the allowed charges                |
| 10 | for the service if the service were provided by        |
| 11 | a participating provider, which shall be deter-        |
| 12 | mined based upon the actual allowed rate under         |
| 13 | the coverage.  |
| 14 | "(2) Uninsured individuals.—An applicable              |
| 15 | State authority shall select for the State as applica- |
| 16 | ble for purposes of subsection (b)(1)(C) one of the    |
| 17 | following as a maximum rate for health care services   |
| 18 | for uninsured individuals:                             |
| 19 | "(A) The rate described in subparagraph                |
| 20 | (A) of paragraph (1).                                  |
| 21 | "(B) The rate described in subparagraph                |
| 22 | (B) of paragraph (1).                                  |
| 23 | "(3) Services provided in rural areas.—                |
| 24 | A case described in this paragraph is a case in which  |
| 25 | the item or service is furnished by a provider of      |

| 1  | services (as defined in subsection (u) of section 1861 |
|----|--|
| 2  | of the Social Security Act) or supplier (as defined in |
| 3  | subsection (d) of such section) in a rural area (as    |
| 4  | defined in section $1886(d)(2)(D)$ of such Act).       |
| 5  | "(4) Default rate.—In the case in which an             |
| 6  | applicable State authority does not select a rate      |
| 7  | under paragraph (1) or (2) for a service, the max-     |
| 8  | imum rate applicable in the State for the service for  |
| 9  | purposes of subsections (a) and (b) shall—             |
| 10 | "(A) be the rate described in subparagraph             |
| 11 | (A) of paragraph (1), if the service is covered        |
| 12 | under the original Medicare fee-for-service pro-       |
| 13 | gram under parts A and B of title XVIII of the         |
| 14 | Social Security Act; or                                |
| 15 | "(B) be a rate established by the Sec-                 |
| 16 | retary, if the service is not covered under such       |
| 17 | program.   |
| 18 | "(5) CLARIFICATION.—In selecting a rate under          |
| 19 | paragraph (1) or (2) for a health care service, the    |
| 20 | applicable State may select a rate that differs from   |
| 21 | the rate selected under such paragraph for a dif-      |
| 22 | ferent health care service.                            |
| 23 | "(d) Definitions.—For purposes of this section:        |
| 24 | "(1) HEALTH CARE PROVIDER.—The term                    |
| 25 | 'health care provider' includes a hospital (as defined |

- in section 1861(e) of the Social Security Act), a critical access hospital (as defined in section 1861(mm) of such Act), a physician (as defined in section 1861(r) of such Act), and other providers as deter-
- "(2) Uninsured individual.—The term 'uninsured individual', with respect to an individual receiving a health care service, means an individual
  who, at the time at which the service was furnished,
  was not enrolled in a plan that provides medical care
  benefits, including any Federal health benefit program, as determined by the Secretary.".
- 13 (b) EFFECTIVE DATE.—Section 2729 of the Public 14 Health Service Act, as added by subsection (a), shall take 15 effect on January 1, 2020.

## 16 SEC. 3. GRANTS FOR GROUP MARKET.

mined by the Secretary.

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17 (a) IN GENERAL.—The Secretary of Health and
18 Human Services shall award grants to States for the pur19 pose of studying the potential for imposing limitations on
20 charges for health care services provided to individuals en21 rolled in group health plans or group health insurance cov22 erage offered by a health insurance issuer that are similar
23 to the limitations that apply under section 2729 of the
24 Public Health Service Act, as added by section 2.

- 1 (b) AUTHORIZATION OF APPROPRIATIONS.—There
- 2 are authorized to be appropriated such sums as may be
- 3 necessary to carry out this section.
- 4 (c) Definitions.—In this section, the terms "group
- 5 health plan", "group health insurance coverage", and
- 6 "health insurance issuer" have the meanings given such
- 7 terms in section 2791 of the Public Health Service Act
- 8 (42 U.S.C. 300gg-91).